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# THE NEW ENTRANTS PROBLEM IN INTERNATIONAL FISHERIES LAW

Are international fisheries heading away from a global commons with open access towards a regime of property rights? The distributional implications of denying access to newcomers and re-entrants that used the resource in the past are fraught. Should the winners in this process compensate the losers, and, if so, how? Regional fisheries management organisations, in whose gift participatory rights now mostly lie, are increasingly having to deal with this question, which has hitherto been little analysed. This book provides a review of the practice of these bodies and the States that are their members. The recently favoured response of governments, combating 'IUU' – illegal, unreported and unregulated – fishing, is shown to rest on a flawed concept, and the solution might lie less in law than in legal policy: compulsory dispute settlement as an incentive to moderate their claims, and an expansion of the possibilities of trading of quotas to make solving the global overcapacity issue easier.

ANDREW SERDY is a Professor of Public International Law and Ocean Governance at the University of Southampton. Before his appointment in 2005, he served the Australian Government Department of Foreign Affairs and Trade in several diplomatic positions before specialising in the law of the sea in the Department's Legal Branch. CAMBRIDGE STUDIES IN INTERNATIONAL AND COMPARATIVE LAW

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ANDREW SERDY





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- Brill, in respect of both "Property Rights in Areas Beyond National Jurisdiction – Not Too Late for a Proper Debate?", in E.J. Molenaar and A.G. Oude Elferink (eds.), *The International Legal Regime of Areas Beyond National Jurisdiction* (Leiden: Martinus Nijhoff Publishers, 2010), 143– 58 and "Fishery Commission Quota Trading under International Law", (2007) 21 Ocean Yearbook 265–88.
- Wiley-Blackwell, in respect of "Trading of Quota in Internationally Managed Fisheries: Principles and Precedents", in R. Allen, J. Joseph and D. Squires (eds.), *Conservation and Management of Transnational Tuna Fisheries* (Ames, IA, 2010), 99–125.
- Cambridge University Press itself in respect of "Postmodern International Fisheries Law, or We Are All Coastal States Now", (2011) 60 *International and Comparative Law Quarterly* 387–422.

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## ABBREVIATIONS

| ABT    | Atlantic bluefin tuna  |
|--------|--|
| AFZ    | Australian Fishing Zone  |
| AJIL   | American Journal of International Law                                |
| CCAMLR | Commission for the Conservation of Antarctic Marine Living Resources |
| CCSBT  | Commission for the Conservation of Southern Bluefin Tuna             |
| CNM    | Cooperating non-member   |
| CPUE   | Catch per unit effort  |
| CSIRO  | Commonwealth Scientific and Industrial Research Organisation         |
| EC     | European Community   |
| EEZ    | Exclusive economic zone  |
| EU     | European Union   |
| FFA    | Forum Fisheries Agency   |
| GATT   | General Agreement on Tariffs and Trade                               |
| IAC    | Industries Assistance Commission                                     |
| IATTC  | Inter-American Tropical Tuna Commission                              |
| IBSFC  | International Baltic Sea Fisheries Commission                        |
| ICCAT  | International Commission for the Conservation of Atlantic Tunas      |
| ICJ    | International Court of Justice                                       |
| IJMCL  | International Journal of Marine and Coastal Law                      |
| ILC    | International Law Commission   |
| ILM    | International Legal Materials  |
| IOFC   | Indian Ocean Fishery Commission                                      |
| IOTC   | Indian Ocean Tuna Commission   |
| IPOA   | International Plan of Action   |
| ITLOS  | International Tribunal for the Law of the Sea                        |
| ITQ    | Individual transferable quota  |
| IUU    | Illegal, unreported and unregulated                                  |
| IWC    | International Whaling Commission                                     |
| MEY    | Maximum economic yield   |
| MSY    | Maximum sustainable yield  |
| NAFO   | Northwest Atlantic Fisheries Organization                            |
| NEAFC  | North-East Atlantic Fisheries Commission                             |
| ODIL   | Ocean Development & International Law                                |

CAMBRIDGE

## LIST OF ABBREVIATIONS

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| RFMO Regional fisheries management organisation                 |    |
|---|----|
|   |    |
| SBT Southern bluefin tuna                                       |    |
| SPRFMO South Pacific Regional Fisheries Management Organisation |    |
| TAC Total allowable catch                                       |    |
| TAE Total allowable effort                                      |    |
| UK United Kingdom   |    |
| UN United Nations   |    |
| UNCED UN Conference on Environment and Development              |    |
| UNCLOS United Nations Convention on the Law of the Sea          |    |
| UNTS United Nations Treaty Series                               |    |
| US United States  |    |
| USSR Union of Soviet Socialist Republics                        |    |
| WCPFC Commission for the Conservation and Management of Highly  | V  |
| Migratory Fish Stocks in the Western and Central Pacific Ocea   | ın |
| WTO World Trade Organization                                    |    |