

### Conflict of Norms in Public International Law How WTO Law Relates to other Rules of International Law

One of the most prominent and urgent problems in international governance is how the different branches and norms of international law interact, and what to do in the event of conflict. With no single 'international legislator' and a multitude of states, international organisations and tribunals making and enforcing the law, the international legal system is decentralised. This leads to a wide variety of international norms, ranging from customary international law and general principles of law, to multilateral and bilateral treaties on trade, the environment, human rights, the law of the sea, etc. Pauwelyn provides a framework on how these different norms interact, focusing on the relationship between the law of the World Trade Organization (WTO) and other rules of international law. He also examines the hierarchy of norms within the WTO treaty. His recurring theme is how to marry trade and non-trade rules, or economic and non-economic objectives, at the international level.

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# Conflict of Norms in Public International Law

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Joost Pauwelyn





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## **Preface**

At heart, this book is inspired by a willingness to see more to life than money. Trade is a money-making exercise. The statistics show that trade liberalisation, the WTO's leitmotif, does increase welfare. The WTO is 'good for you'. This cannot be, and has not been, stressed enough. Even if the WTO undoubtedly needs improvement, it would be disastrous to turn back the clock and revert to escalating protectionism. Trade between nations makes the world a better place. It also makes it a safer place. But at the same time, trade is but an instrument to achieve nobler goals: the prevention of war; raising standards of living and the creation of jobs, not just in the rich countries but also in the developing world; political freedom and respect for human rights; social protection and an equitable distribution of wealth; the fight against environmental degradation and the protection of public health; etc. Given the diversity of WTO members, these goals must, in the first place, be set by each member individually, preferably, of course, in co-operation with other members. When genuinely pursued, that is, when not abused as a disguised restriction on trade, such goals must trump the instrument of trade, even if they are not set out in the WTO treaty itself. This should be particularly so in case these goals have been defined in other, non-WTO rules of international law as between WTO members that have agreed to those rules. WTO law is not a secluded island but part of the territorial domain of international law. The WTO, important as it may be, must thus be put in perspective. For public international law at large, this approach pleads for the unity of international law, not its fragmentation. However, to achieve this unitary view, rules must be developed on how norms of international law interact. This is what this study attempts to do.

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I am much indebted to the supervisors of the thesis which is at the origin of this book: Joseph H. H. Weiler, Jan Wouters and, particularly, Petros C. Mavroidis, who has supported me enormously throughout the production of this work. This is an opportunity also to thank those who nurtured my fascination for the law: Alan E. Boyle, Ian Brownlie, William J. Davey and Cornelius Van der Merwe. Thanks also to my former colleagues at the WTO Legal Affairs and Appellate Body divisions. Without the support and motivation offered by Fanny, Luka and Marit, my wife and two daughters, as well as my parents, this book would not have seen the light of day.



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## **Abbreviations**

AD Annual Digest of Public International Law Cases

(now ILR)

AJIL American Journal of International Law
ASDI Annuaire Suisse de Droit International
ASIL American Society of International Law
BISD Basic Instruments and Selected Documents

BOP balance of payments

BYIL British Yearbook of International Law

CITES Convention on International Trade in Endangered

Species of Wild Fauna and Flora

CMLR Common Market Law Review

CTE Committee on Trade and Environment

DSB Dispute Settlement Body

DSU Understanding on Rules and Procedures Governing

the Settlement of Disputes

EC European Communities

ECHR European Convention on Human Rights

ECtHR European Court of Human Rights

ECJ European Court of Justice ECR European Court Reports

EJIL European Journal of International Law
FAO Food and Agriculture Organization
GATS General Agreement on Trade in Services
GATT General Agreement on Tariffs and Trade
GYIL German Yearbook of International Law

ICJ International Court of Justice

ICLQ International and Comparative Law Quarterly

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Cambridge University Press 0521824885 - Conflict of Norms in Public International Law: How WTO Law Relates to other Rules of International Law

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#### LIST OF ABBREVIATIONS XXVII

ICTY International Criminal Tribunal for the Former

Yugoslavia

IIL Institute of International Law ILC International Law Commission

ILC Draft 1996 Draft Articles on State Responsibility adopted on

first reading, ILC 48th session, 1996

ILC Draft 2000 Draft Articles on State Responsibility provisionally

adopted by the Drafting Committee on second

reading, ILC 52nd session, 2000

ILMInternational Legal MaterialsILOInternational Labour OfficeILRInternational Law ReportsIMFInternational Monetary Fund

IRAN-US CTR Iran-United States Claims Tribunal Reports ITLOS International Tribunal on the Law of the Sea

JIEL Journal of International Economic Law

JWT Journal of World Trade

MEA multilateral environmental agreement

MFN most favoured nation

NAFTA North American Free Trade Agreement NBER National Bureau for Economic Research

NGO non-governmental organisation

NILR Netherlands International Law Review
NYIL Netherlands Yearbook of International Law
OECD Organization for Economic Cooperation and

Development

PCIJ Permanent Court of International Justice
REC Recueil of the Judgments of the ECJ
Recueil des Cours Recueil des Cours de l'Académie de Droit

International (The Hague)

RGDIP Revue Général de Droit International Public RIAA Reports of International Arbitral Awards SCM Agreement on Subsidies and Countervailing

agreement Measures

SPS agreement Agreement on the Application of Sanitary and

Phytosanitary Measures

TBT agreement Agreement on Technical Barriers to Trade

TRIMS Trade-Related Investment Measures

TRIPS Trade-Related Intellectual Property Rights

UN United Nations



XXVIII LIST OF ABBREVIATIONS

UNCIO United Nations Conference on International

Organization

UNCLOS United Nations Convention on the Law of the Sea,

1982

UNCTAD United Nations Cooperation on Trade and

Development

UNEP United Nations Environment Programme

UNRIAA United Nations Reports of International Arbitral

Awards

UNTS United Nations Treaty Series WHO World Health Organization

WIPO World Intellectual Property Organization

WTO World Trade Organization

YBILC Yearbook of the International Law Commission
YIEL Yearbook of International Environmental Law